

REPORT OF THE CHIEF LEGISLATIVE ANALYST

DATE: May 19, 2023

TO: Honorable Members of the Rules, Elections, and Intergovernmental Relations Committee

FROM: Sharon M. Tso 
Chief Legislative Analyst

Council File No.	23-0002-S50
Assignment No.	23-05-0250

SUBJECT: Resolution (Yaroslavsky – Krekorian) to SUPPORT AB 1185 (Gabriel).

CLA RECOMMENDATION: Adopt Resolution (Yaroslavsky – Krekorian) to include in the City’s 2023-2024 State Legislative Program, SUPPORT for AB 1185 which would expand the use of the California State Nonprofit Security Grant Program (CSNSGP) funds to improve the physical security of nonprofit organizations that are at high risk of attacks and hate crimes.

SUMMARY

Resolution (Yaroslavsky – Krekorian), introduced on March 22, 2023, informs that the CSNSGP was established in 2019 to improve the physical security of nonprofit organizations that are at a high risk for violent attacks or hate crimes due to their ideologies, beliefs, or missions. The Resolution further states that from 2020 to 2021, Attorney General Rob Bonta reported a 32 percent increase in hate crime reports, including increases in crimes targeting Black people or involving a sexual orientation bias, as well as a 177.5 percent increase in anti-Asian bias-motivated events. Los Angeles continues to have the highest number of reported hate crimes in the nation.

AB 1185 (Gabriel), currently pending before the State Assembly, intends to expand CSNSGP funding for security enhancements for at-risk nonprofit organizations. This recommendation aligns with previous City efforts to support the CSNSGP (C.F.s 22-0002-S12, 19-0002-S81) and address hate incidents and crimes (C.F. 20-0002-S81, 18-0720, 17-0256). The Resolution therefore requests that the City support AB 1185.

BACKGROUND

AB 1548 established the CSNSGP to improve the physical security of nonprofit organizations, including schools, clinics, community centers, churches, synagogues, mosques, and temples that are at a high risk for violent attacks or hate crimes due to ideology, beliefs, or mission. In 2022, AB 1664 removed the sunset date from the program, increased the amount of funds that can be awarded by the program, and required the California Governor’s Office of Emergency Services to provide greater support for the program’s grant application process.

CSNSGP grant funds are currently distributed to organizations through an annual application process. Applicants can use grant funds for prescribed security enhancements, including security guards, reinforced doors and gates, high intensity lighting and alarms, and security training. The CSNSGP seeks to integrate the preparedness activities of nonprofit organizations with broader state and local preparedness efforts, and promotes emergency preparedness coordination and collaboration between public and private agencies. AB 1185 would authorize the program to provide grants to entities providing security support to at-risk

nonprofit organizations and expand the use grant of funds for vulnerability assessments, mass notification alert systems, and lifesaving emergency equipment.

In its most recent annual report from 2021, the Los Angeles County Commission on Human Relations reported that hate crimes in Los Angeles increased to levels not seen since 2002, and that religious hate crimes increased sharply, with 75 percent of those crimes targeting Jewish populations. Since 2012, the Jewish Federation of Greater Los Angeles has managed the Community Security Initiative (CSI) program that provides no-cost security support services to Jewish organizations, including vulnerability assessments, active shooter training, and information sharing. Amid the rise in antisemitic activity, demands for CSI services have increased dramatically. AB 1185 would expand CSNSGP to provide funding for programs like CSI, which are currently ineligible for grant funds, to expand their support and reach.

DEPARTMENTS NOTIFIED

Civil + Human Rights and Equity Department

BILL STATUS

2/16/23	Introduced
3/23/23	Referred to Committee on Emergency Management
3/27/23	Amended, re-referred to Committee on Emergency Management
4/18/23	Passed as amended, re-referred to Committee on Appropriations
5/10/23	Referred to Appropriations suspense file
5/18/23	Passed as amended



Susan Oh
Analyst

Attachment 1. Resolution (Park – Krekorian)
 2. AB 1185 (Gabriel)

ATTACHMENT 1

RESOLUTION

WHEREAS, any official position of the City of Los Angeles with respect to legislation, rules, regulations or policies proposed to or pending before a local, state or federal governmental body or agency must have first been adopted in the form of a Resolution by the City Council; and

WHEREAS, the Lanterman-Petris-Short (LPS) Act provides for involuntary detention and mental health treatment for individuals who are found to be a danger to self or others, or are gravely disabled and found to be unable to provide for their basic personal needs as a result of a mental condition; and

WHEREAS, existing law defines "gravely disabled" as either a condition in which a person, due to a mental health disorder, is unable to provide personal needs such as food, clothing, or shelter or is mentally incompetent; and

WHEREAS, State Senator Susan Talamantes Eggman has introduced Senate Bill 43 which would expand the definition of "gravely disabled" to also include a condition that will result in substantial risk of serious harm to the physical or mental health of a person due to a mental health disorder or substance use disorder; and

WHEREAS, the bill defines "serious harm" as causing significant deterioration, debilitation, or illness due to a person's inability to carry out personal or medical care and self-protection; and

WHEREAS, the City should support this legislation because it would broaden the definition of gravely disabled to incorporate more individuals who are vulnerable and are not able to provide necessary personal and medical care to themselves;

NOW, THEREFORE, BE IT RESOLVED, that by adoption of this resolution, the City of Los Angeles hereby includes in its 2023-24 State Legislative Program, SUPPORT for SB 43 (Eggman) which would expand the definition of "gravely disabled" to include conditions that will result in serious harm to the physical and mental health of an individual.

PRESENTED BY: Traci Park
TRACI PARK
Councilwoman, 11th District

SECONDED BY: Paul Kebovia

ORIGINAL

PK MAR 22 2023

ATTACHMENT 2

AMENDED IN ASSEMBLY MAY 18, 2023

AMENDED IN ASSEMBLY MARCH 23, 2023

CALIFORNIA LEGISLATURE—2023–24 REGULAR SESSION

ASSEMBLY BILL

No. 1185

Introduced by Assembly Member Gabriel
(Principal coauthor: Senator Wiener)
(Coauthors: Assembly Members Berman, Friedman, Blanca Rubio,
Wilson, and Zbur)
(Coauthors: Senators Becker, Glazer, and Newman)

February 16, 2023

An act to amend Section 8588.9 of the Government Code, relating to state government.

LEGISLATIVE COUNSEL'S DIGEST

AB 1185, as amended, Gabriel. California State Nonprofit Security Grant Program.

Existing law establishes the California State Nonprofit Security Grant Program under the administration of the Director of Emergency Services to provide grant funding to improve the physical security of nonprofit organizations that are at high risk of violent attacks or hate crimes due to ideology, beliefs, or mission. Existing law authorizes applicants to use grant funds for prescribed security enhancements, including security training. Existing law makes the operation of the program contingent upon an appropriation in the annual Budget Act.

This bill would ~~require~~ *authorize* the grant program to provide ~~10%~~ of the total funds appropriated for the purposes of the program in the annual Budget Act *grants* to a nonprofit organization or state or local governmental entity providing support to ~~a nonprofit organization or a~~

~~cluster of nonprofit organizations at a high risk for violent attacks and hate crimes, as described. This bill would authorize applicants to use grant funds for the purpose of enhancing the security of a nonprofit organization at a high risk for violent attacks and hate crimes, as specified: those at-risk nonprofit organizations, as described, for vulnerability assessments, security trainings, mass notification alert systems, and lifesaving emergency equipment.~~

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 8588.9 of the Government Code is
2 amended to read:
3 8588.9. (a) The California State Nonprofit Security Grant
4 Program is hereby established under the administration of the
5 director to improve the physical security of nonprofit organizations,
6 including schools, clinics, community centers, churches,
7 synagogues, mosques, temples, and similar locations that are at a
8 high risk for violent attacks or hate crimes due to ideology, beliefs,
9 or mission.
10 (b) The California State Nonprofit Security Grant Program shall
11 do all of the following:
12 (1) Provide grants for the purpose of hardening soft targets that
13 are nonprofit organizations and at a high risk for violent attacks
14 and hate crimes, as described in subdivision (a). ~~Grant~~
15 (A) *Grant* money may be distributed to applicants for all of the
16 following security enhancements:
17 (A)
18 (i) Security guards.
19 (B)
20 (ii) Reinforced doors and gates.
21 (C)
22 (iii) High-intensity lighting and alarms.
23 (D)
24 (iv) Security training.
25 (E)
26 (v) Any other security enhancement consistent with the purpose
27 of the California State Nonprofit Security Grant Program.

- 1 ~~(2) (A) Provide 10 percent of the total funds appropriated for~~
2 ~~the purposes of this section in the annual Budget Act to at least~~
3 ~~one~~
4 ~~(B) Grant money may be distributed to either of the following~~
5 ~~entities for the purposes described in subparagraph (B): (C):~~
6 (i) A nonprofit organization providing support to a nonprofit
7 organization or a cluster of nonprofit organizations at a high risk
8 for violent attacks and hate crimes, as described in subdivision (a).
9 (ii) A state or local governmental entity providing support to a
10 nonprofit organization or a cluster of nonprofit organizations at a
11 high risk for violent attacks and hate crimes, as described in
12 subdivision (a).
13 ~~(B)~~
14 ~~(C) Grant money may be distributed to applicants for the purpose~~
15 ~~of enhancing the security of a nonprofit organization at a high risk~~
16 ~~for violent attacks and hate crimes, as described in subdivision (a);~~
17 ~~entities described in subparagraph (B) for all of the following:~~
18 (i) Vulnerability assessments.
19 (ii) Security trainings.
20 (iii) Mass notification alert systems.
21 (iv) Lifesaving emergency equipment.
22 ~~(3)~~
23 (2) Allow award recipients to use grant funds for the purposes
24 of paying staff or third-party contractors or consultants to assist
25 with the management and administration of the grant funds
26 awarded. Award recipients shall use no more than 5 percent of the
27 grant funds awarded for the purpose stated in this subparagraph:
28 *paragraph.*
29 ~~(4)~~
30 (3) Limit construction or renovation activities done in support
31 of the target hardening activities related to security, such as
32 installing additional emergency exits, to one hundred thousand
33 dollars (\$100,000) of the grant funds awarded.
34 (c) An applicant shall not be granted an amount greater than
35 five hundred thousand dollars (\$500,000).
36 (d) The operation of the California State Nonprofit Security
37 Grant Program is contingent upon an appropriation in the annual
38 Budget Act for purposes of this section.
39 (e) The director shall adopt, as necessary, application
40 procedures, forms, administrative guidelines, and other

1 requirements for purposes of implementing and administering the
2 California State Nonprofit Security Grant Program. All application
3 procedures, forms, administrative guidelines, and other
4 requirements developed by the director pursuant to this subdivision
5 shall be exempt from the rulemaking provisions of the
6 Administrative Procedure Act (Chapter 3.5 (commencing with
7 Section 11340) of Part 1 of Division 3).

8 (f) The Office of Emergency Services shall provide ongoing
9 technical assistance for nonprofit organizations that require a
10 vulnerability assessment for a state application to the California
11 State Nonprofit Security Grant Program or a threat assessment for
12 a federal application to the Nonprofit Security Grant Program of
13 the United States Department of Homeland Security.

O