L.A. REPAIR

Innovation Fund

L.A.'s First Participatory Budgeting Pilot

CH R♥ Civil + Human Rights and Equity Department

July 2021

Summary

Overview of L.A. REPAIR Participatory Budgeting

Analysis & Recommendations

Part I: Neighborhood Selection

Part II: Distribution of Funds

Implementation & Timeline

Overview of Participatory Budgeting (PB)

$10M

9
REPAIR ZONES

DESIGN
THE PROCESS
A steering committee that represents the community creates the rules and engagement plan.

BRAINSTORM
IDEAS
Through meetings and online tools, residents share and discuss ideas for projects.

DEVELOP
PROPOSALS
Volunteer "budget delegates" develop the ideas into feasible proposals.

FUND
WINNING PROJECTS
The government or institution funds and implements the winning ideas.

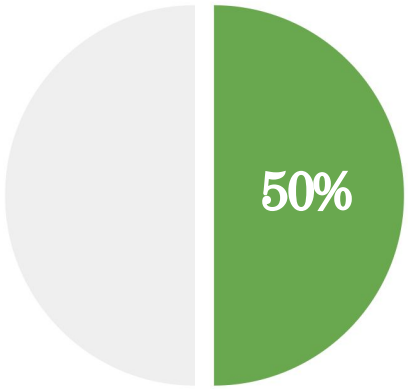
VOTE
Residents vote on the proposals that most serve the community's needs.

Analysis & Recommendations

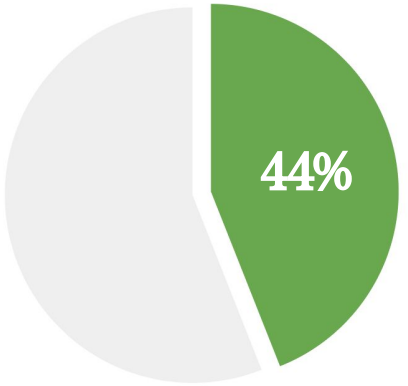
Part I: Neighborhood Selection

Population across All Selected Zones

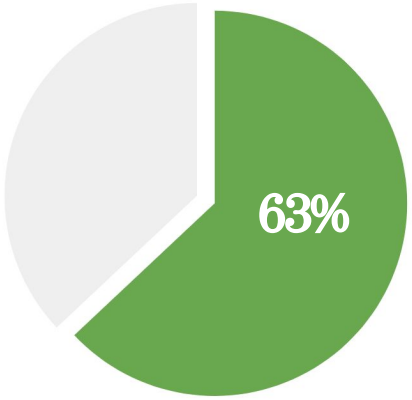
of All Angelenos



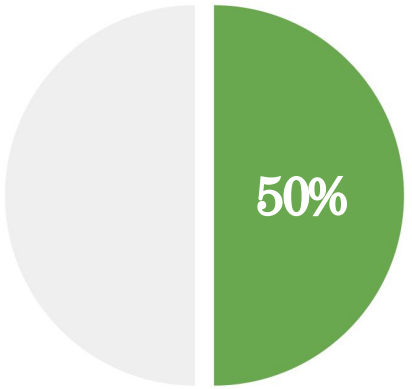
of Angelenos
below Poverty



of COVID cases in L.A.*



of all Black Angelenos

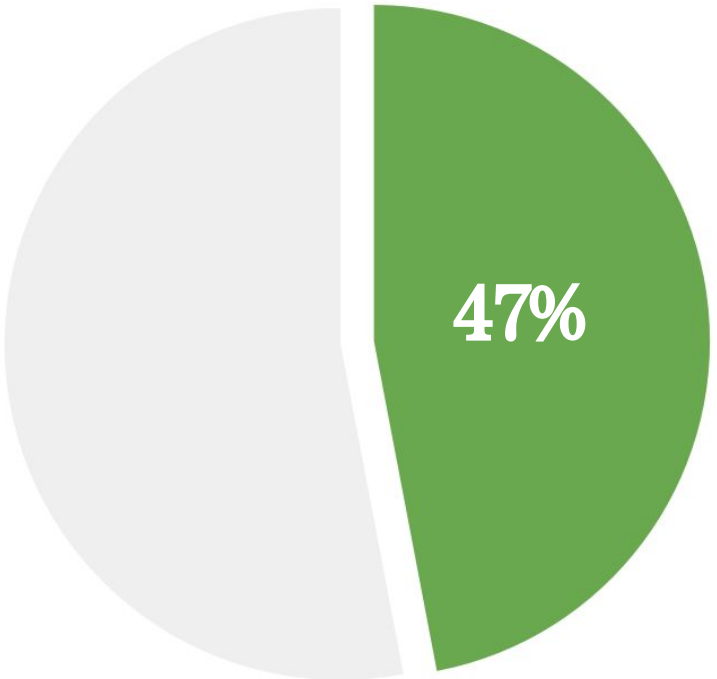


of all Hispanic / Latino Angelenos

* As of 4/28

Population across All Selected Zones

All Households in L.A.



L.A. Households without internet

* As of 4/28

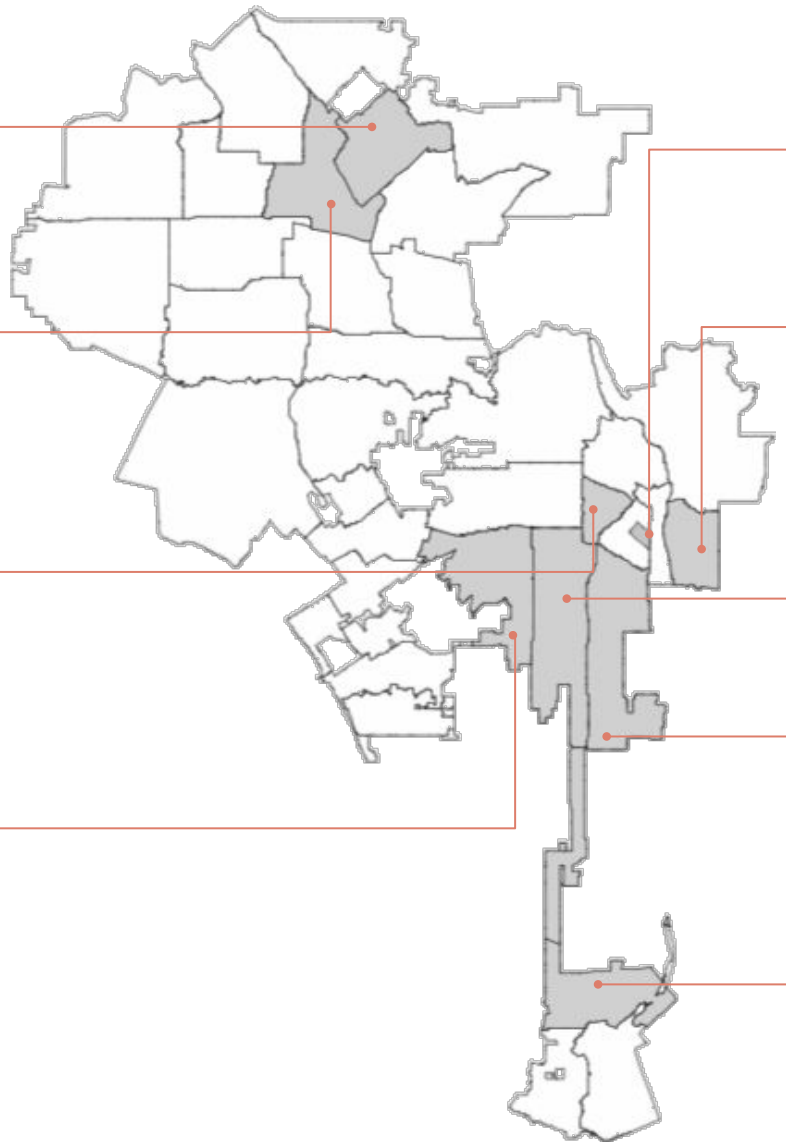
Proposed L.A. REPAIR Zones

Arleta - Pacoima
Population: 105,065
Council Districts 6, 7

Mission Hills - Panorama City - North Hills
Population: 148,770
Council Districts 6, 7, 12

Westlake
Population: 118,392
Council Districts 1, 13

West Adams - Baldwin Hills - Leimert
Population: 169,979
Council Districts 8,10



Skid Row
Population: 7,500
Council District 14

Boyle Heights
Population: 89,477
Council District 14

South Los Angeles
Population: 291,343
Council Districts 1, 8, 9, 10

Southeast Los Angeles
Population: 300,143
Council Districts 8, 9, 15

Wilmington + Harbor Gateway
Population: 123,584
Council District 15

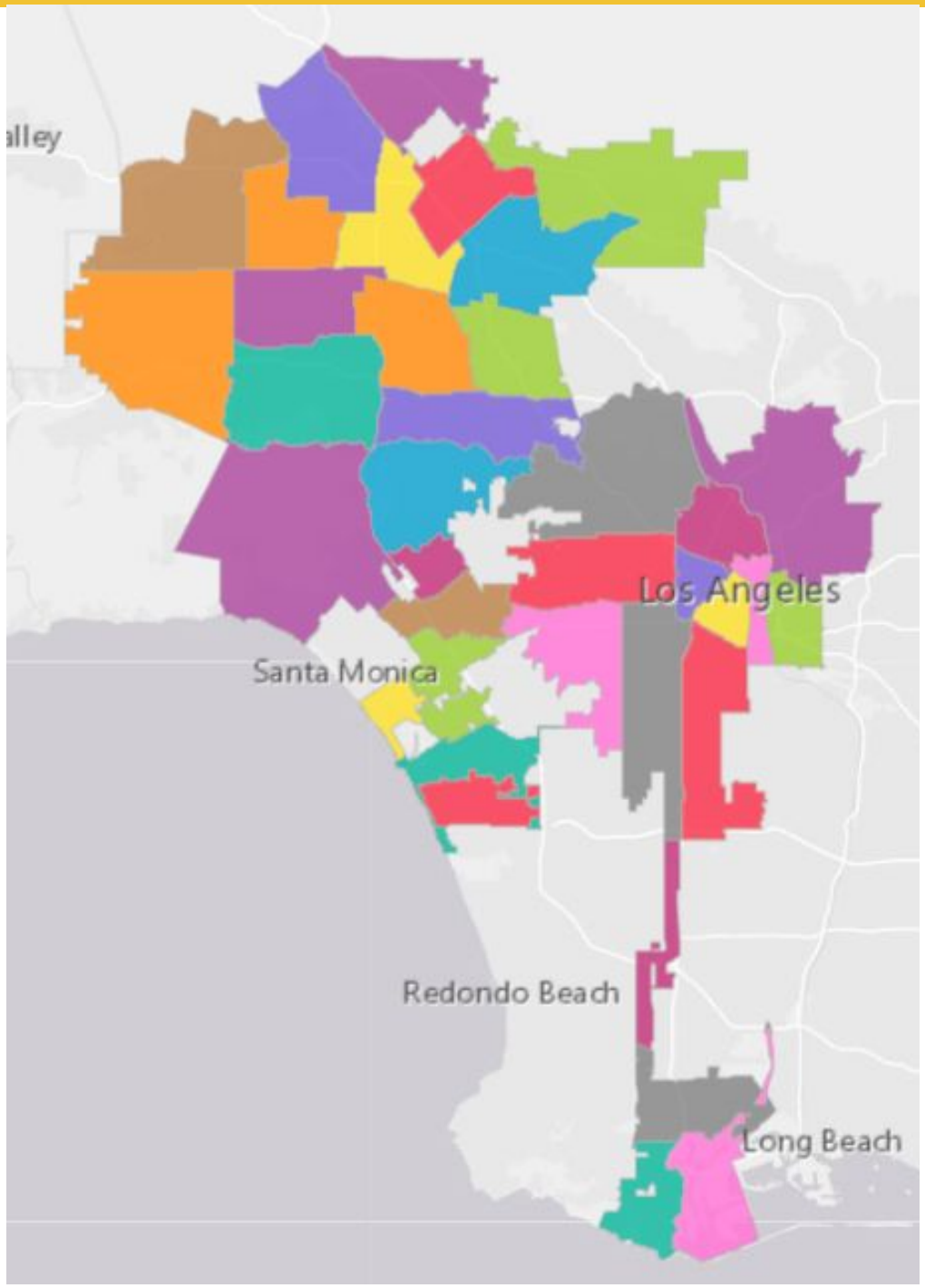
Community Plan Areas (CPAs)

- Completed plans include land surveys, community-identified values, goals, and desired investments

- Helps to guide land use and community investments toward better outcomes such as more green spaces and clean tech jobs

- Vetted with small groups discussions across the community

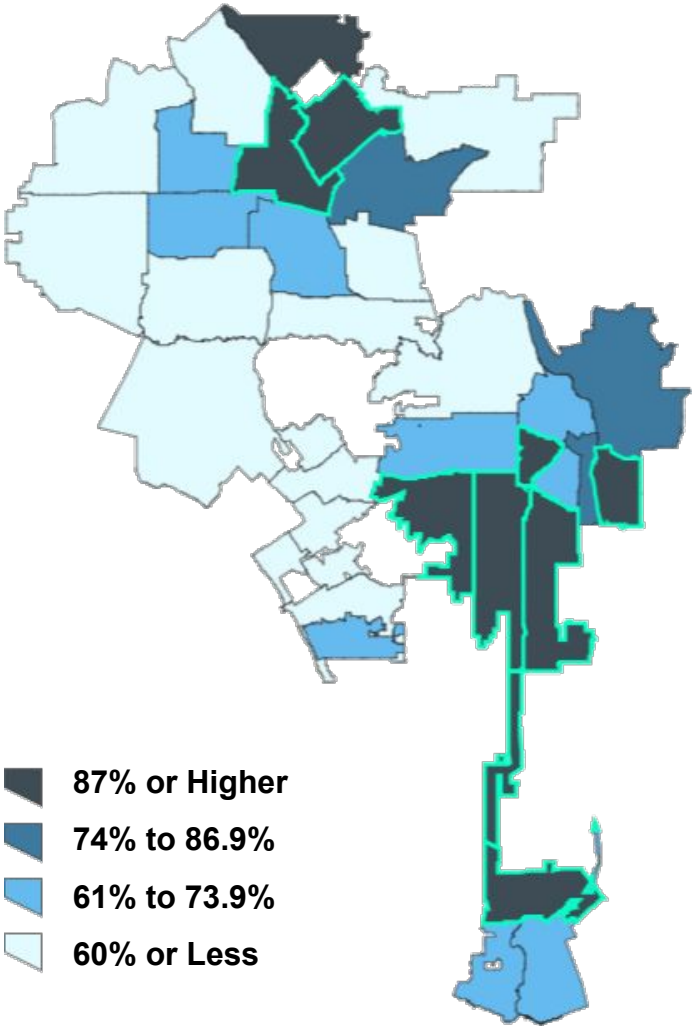
- Connects participatory budgeting to a larger, existing participatory process



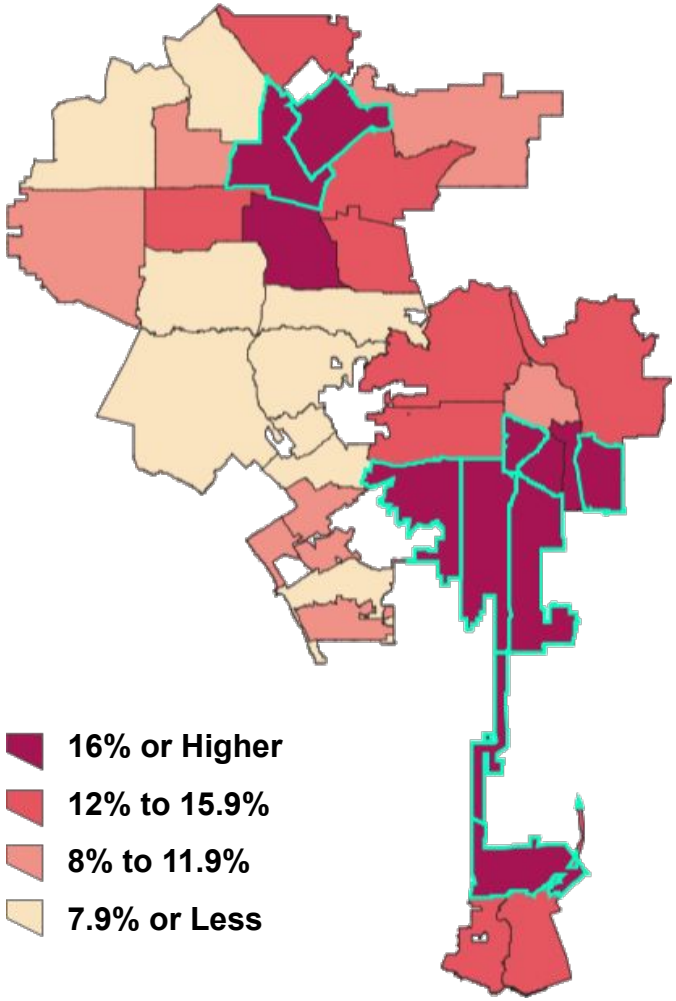
Criteria for Zone Selection

CPAs that have a

High Percentage **People of Color** and High Share of **Population Below Poverty**



Percent People of Color
(not white non-hispanic)

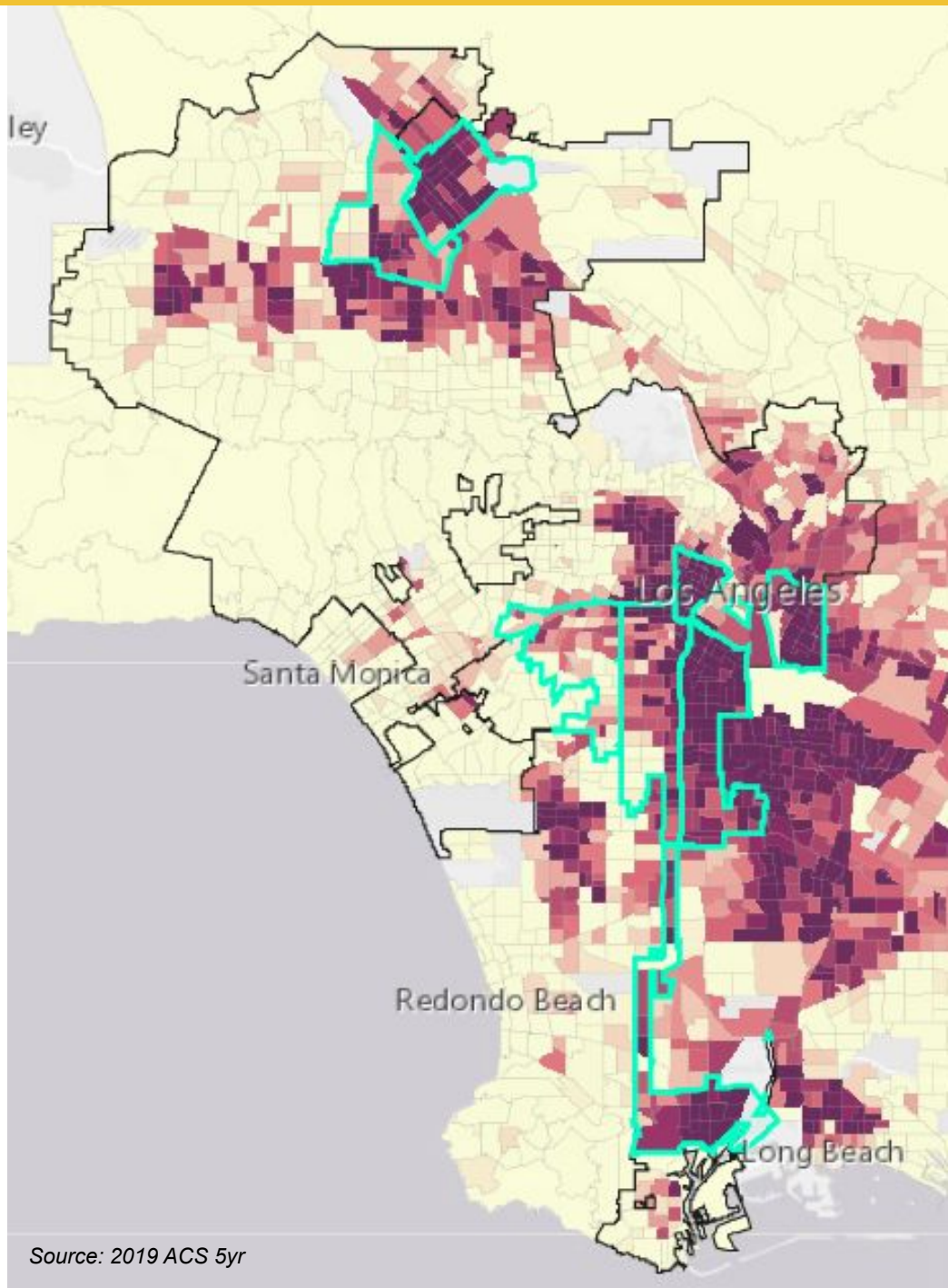


Percent Below Poverty Line

Source: 2019 ACS 5yr

Additional Data Considered

Percent of Households Overcrowded

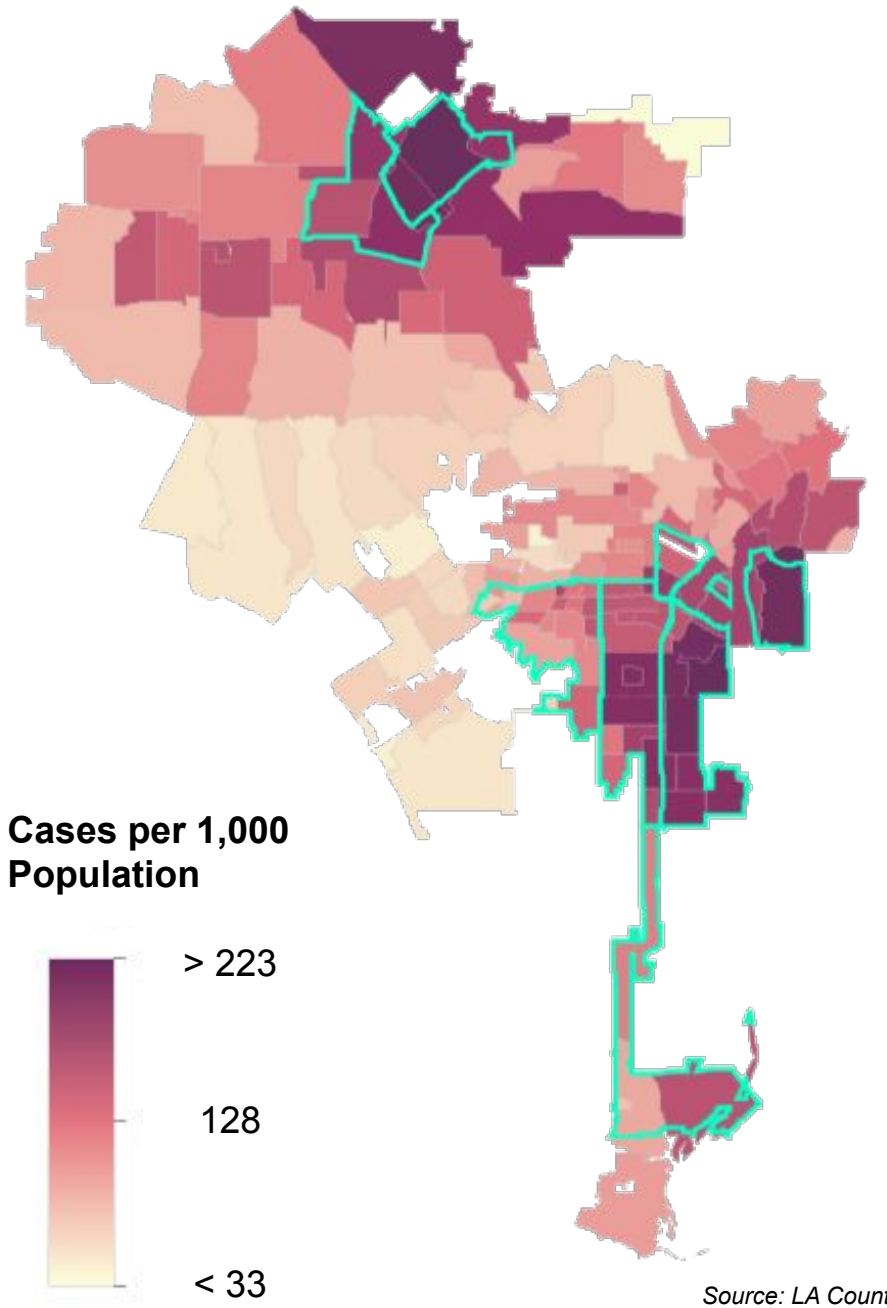


* Overcrowding is defined as more than 1 person per room (includes all rooms in house except bathroom and kitchen)

Source: 2019 ACS 5yr

Additional Data Considered

Cumulative COVID-19 Case Rate*

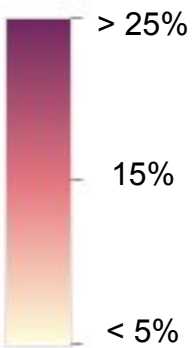


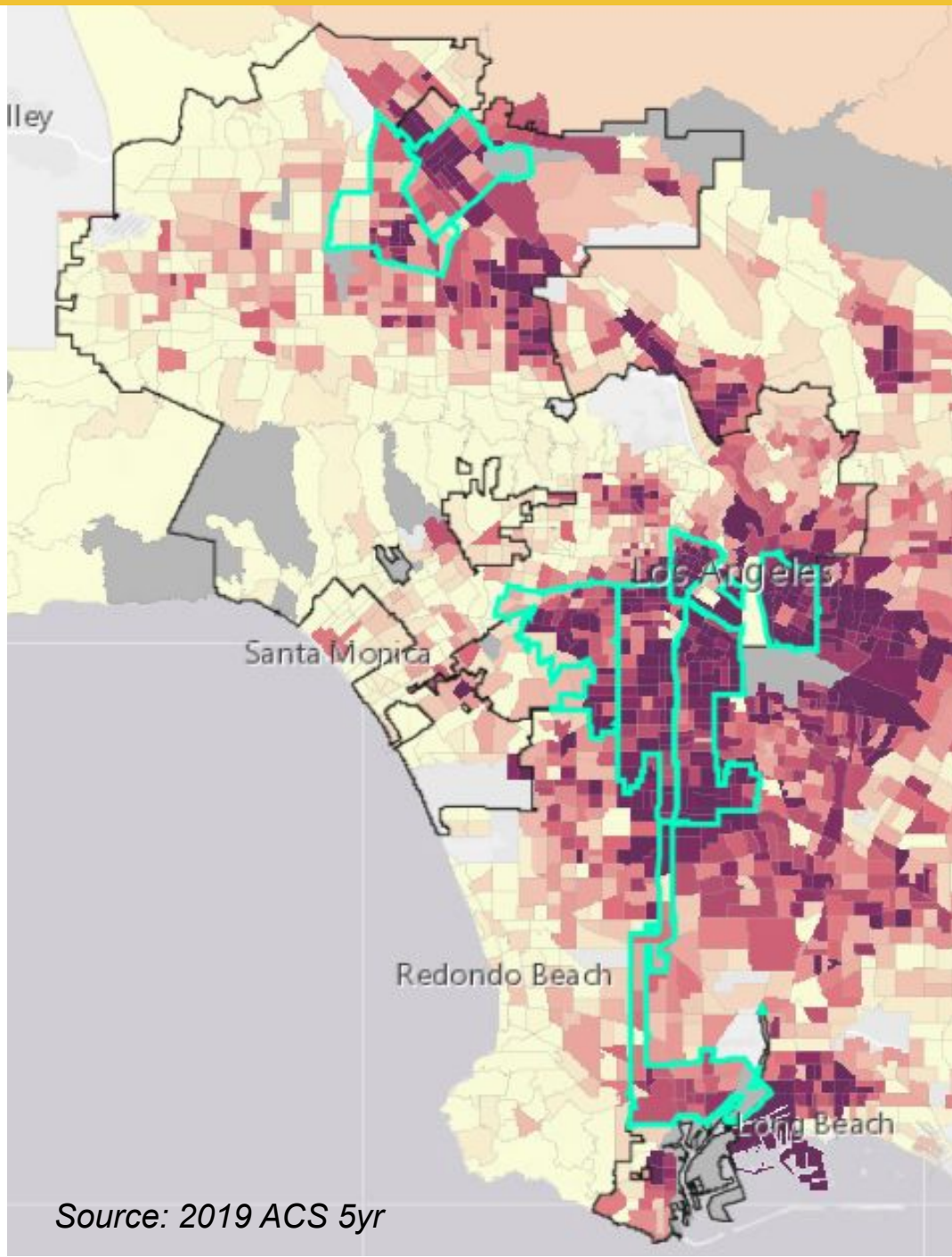
Source: LA County DPH

* As of 4/28

Additional Data Considered

Percent of Households With No Internet





Source: 2019 ACS 5yr

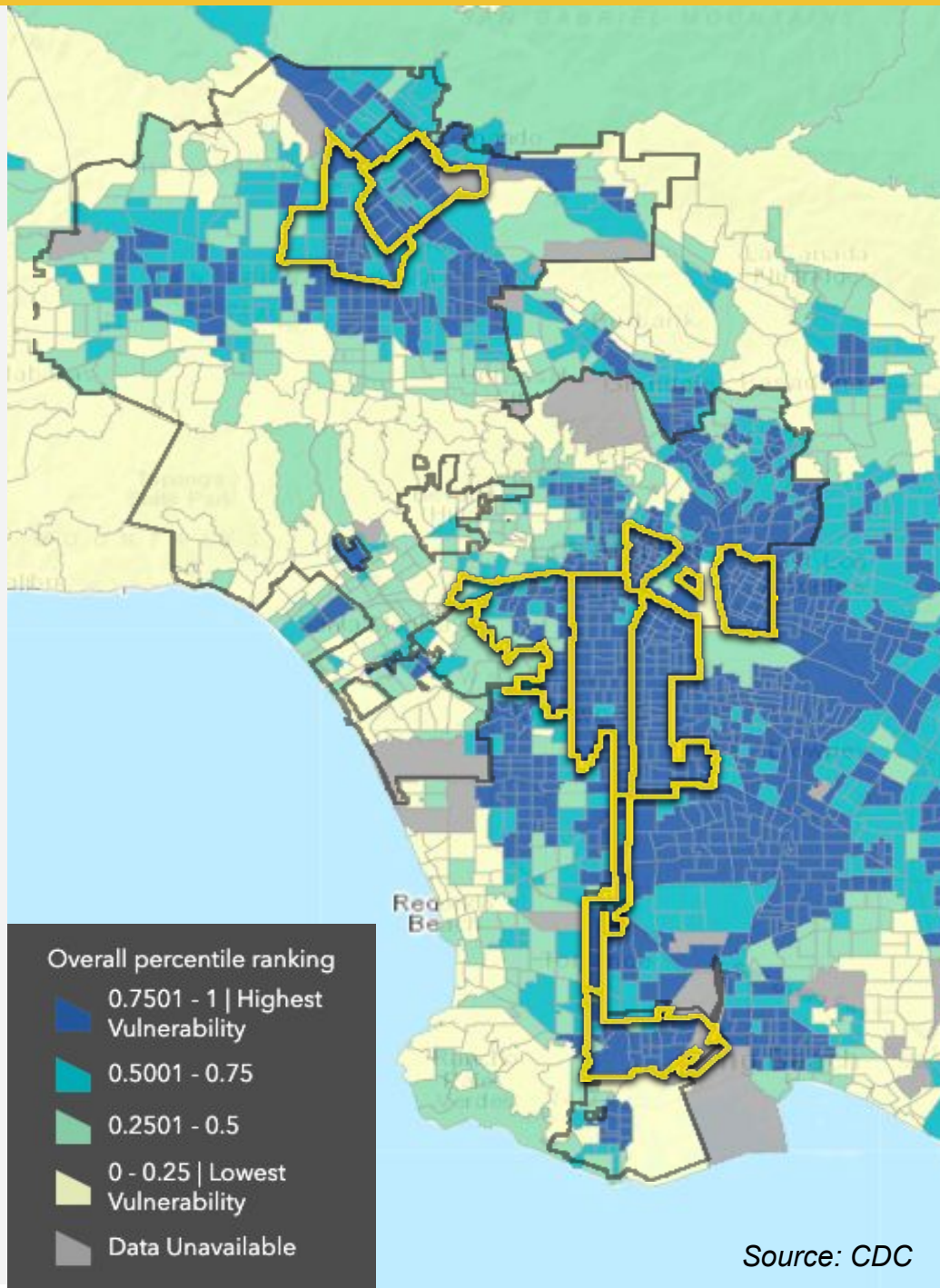
Additional Data Considered

CDC Social Vulnerability Index

The SVI uses Census data to determine social vulnerability -- which it defines as a **community's ability to prevent human suffering and financial loss in a disaster**. The SVI ranks each census tract on 15 social factors, including poverty, lack of vehicle access, and crowded housing.

CDC/ATSDR SVI Themes & Social Factors:

- Socioeconomic status (below poverty, unemployed, income, no high school diploma)
- Household composition & disability (aged 65 or older, aged 17 or younger, older than age 5 with a disability, single-parent households)
- Minority status & language (minority, speak English "less than well")
- Housing type & transportation (multi-unit structures, mobile homes, crowding, no vehicle, group quarters)

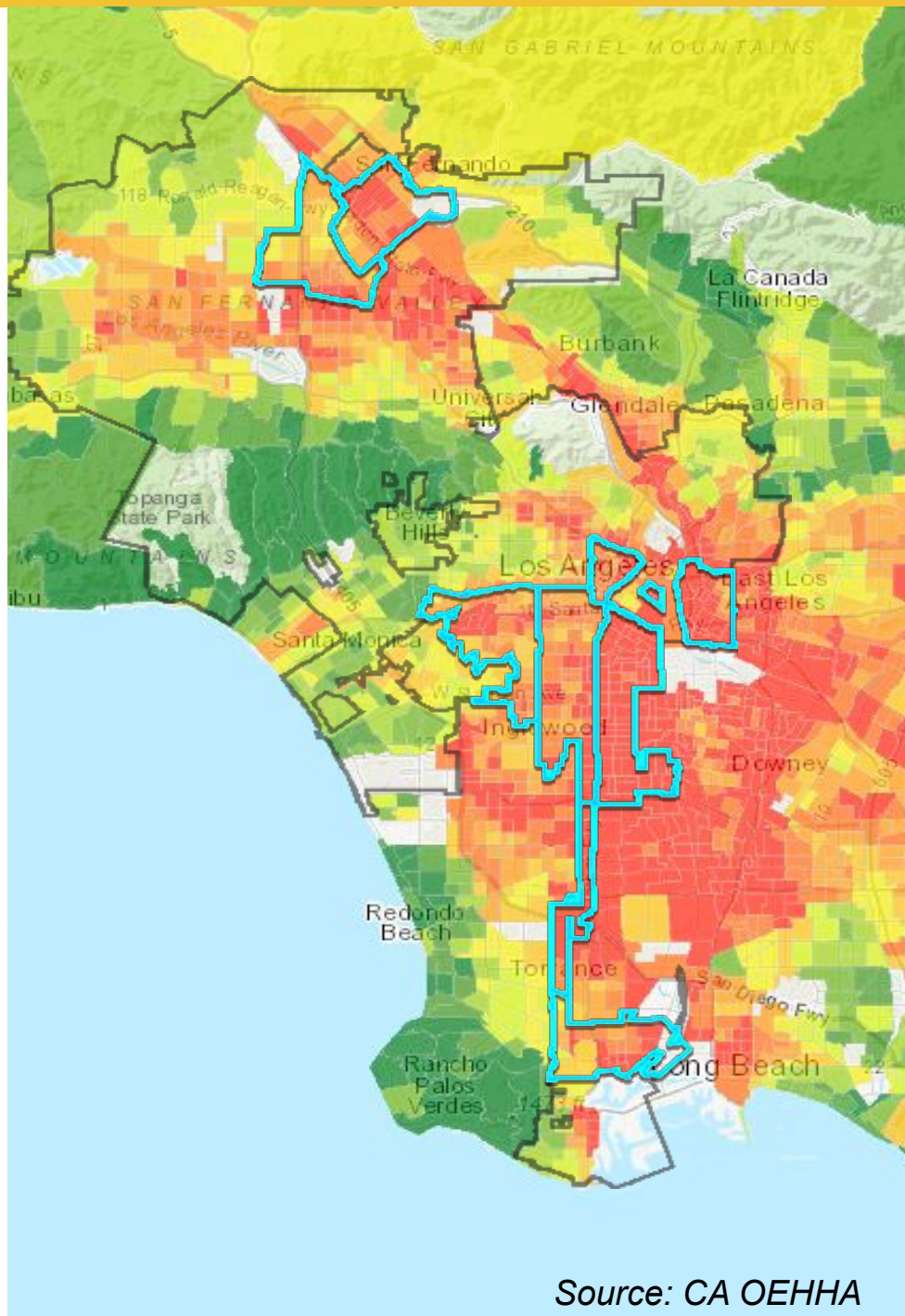


Source: CDC

Additional Data Considered

CalEnviroScreen

CalEnviroScreen identifies California communities by census tract that are disproportionately burdened by, and vulnerable to, multiple sources of **pollution**. The index uses a suite of 19 indicators to characterize pollution burden (12 indicators) and population characteristics (7 indicators)

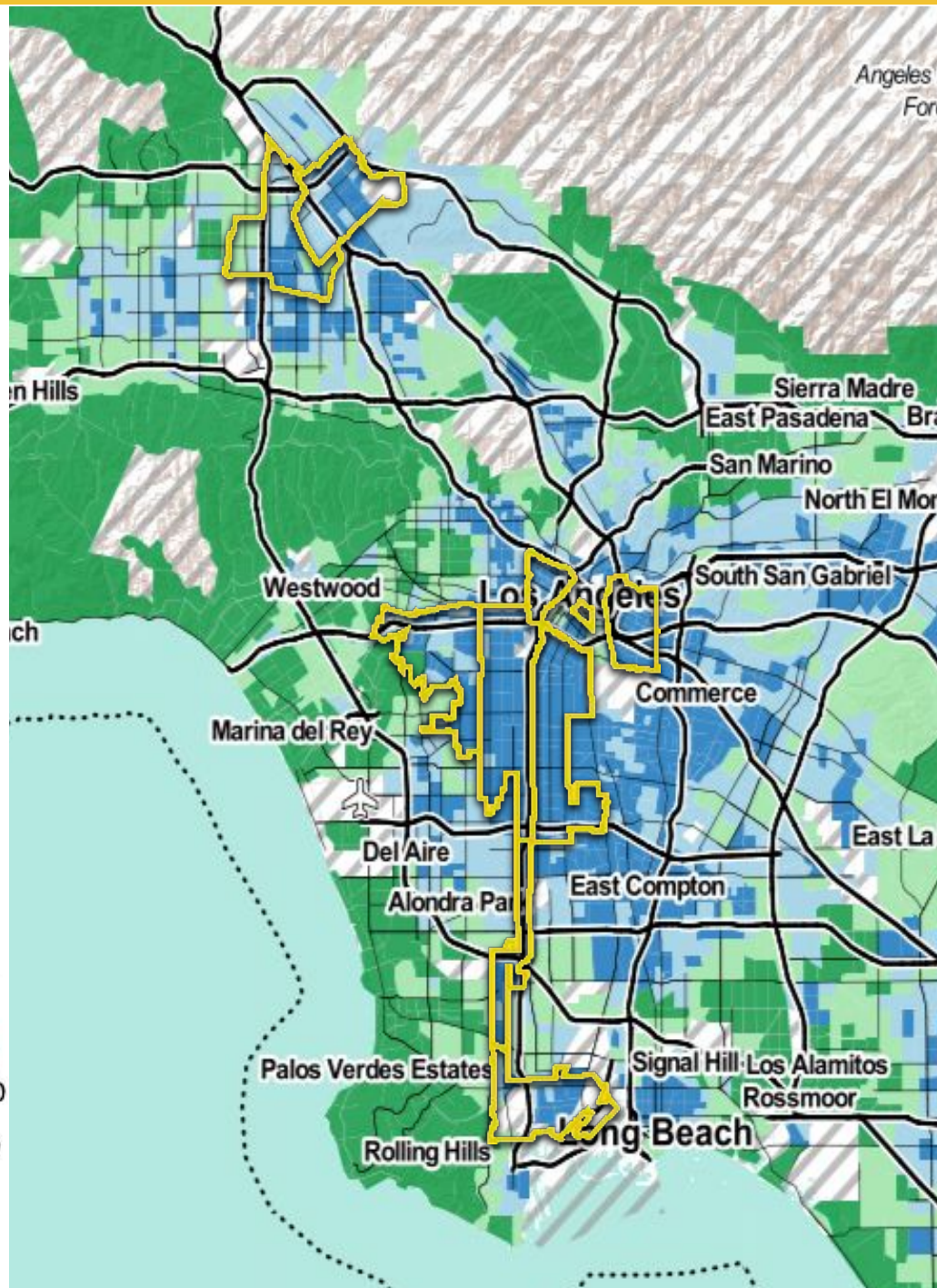


Source: CA OEHHA

Additional Data Considered

Healthy Places Index (HPI)

An index compiled from 26 indicators in 8 categories: Healthcare Access, Clean Environment, Neighborhood Quality (parks, tree canopy, supermarkets, etc), Housing, Transportation, Education, Social (voting, household characteristics), and Economic.



Source: Public Health Alliance of Southern California

Additional Data Considered

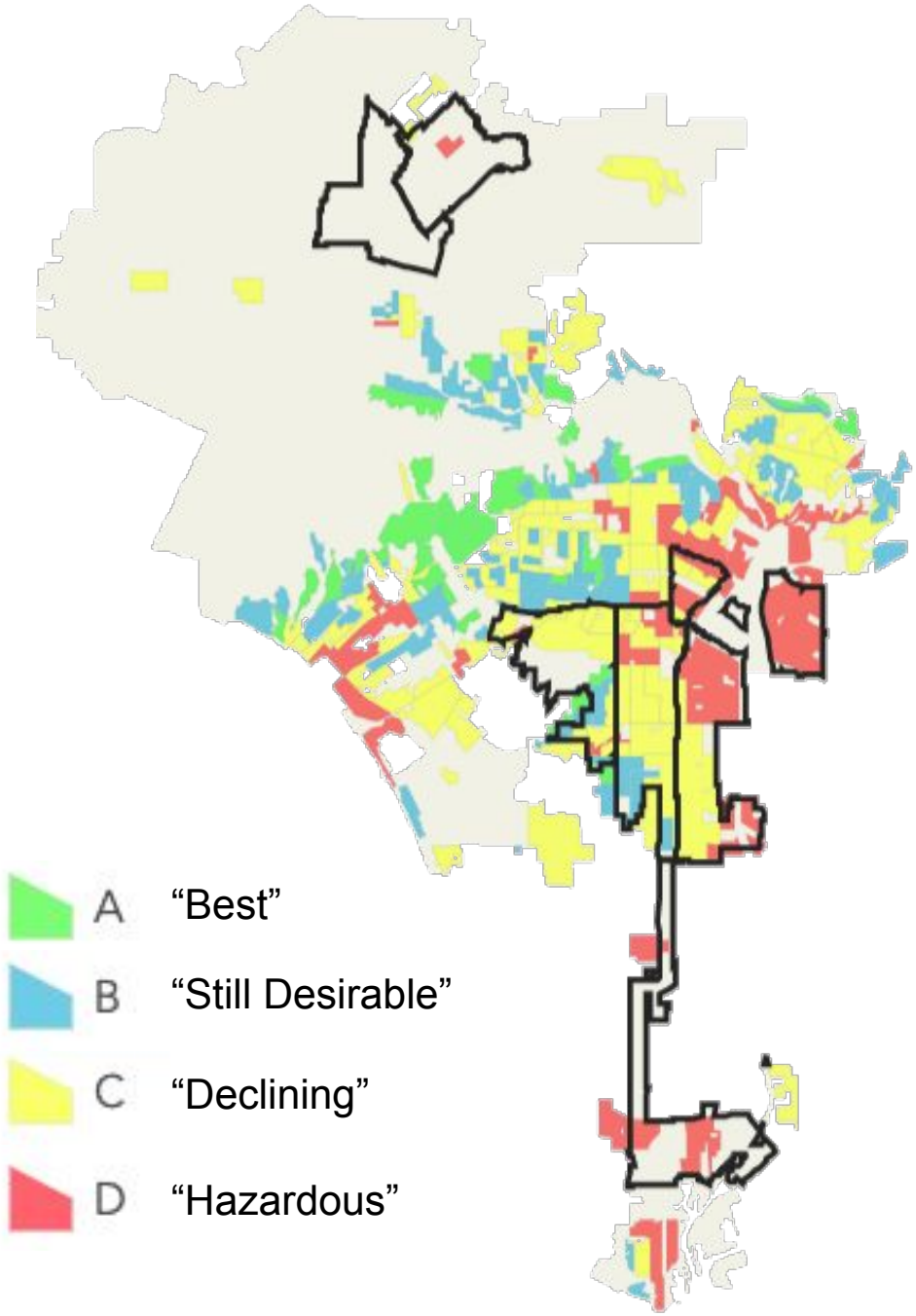
Home Owners' Loan Corporation "Redlining" Maps

The Home Owners' Loan Corporation (HOLC) was created in the New Deal Era and trained many home appraisers in the 1930s. The HOLC created a neighborhood ranking system known today as **redlining**. Local real estate developers and appraisers in over 200 cities assigned grades to residential neighborhoods.

Areas that received the lowest grade often received this grade because they were "infiltrated" with "undesirable populations" such as Jewish, Asian, Mexican, and Black families.

Banks received federal backing to lend money for mortgages based on these grades. Many banks simply refused to lend to areas with the lowest grade, making it impossible for people in many areas to become homeowners. While this type of neighborhood classification is no longer legal thanks to the Fair Housing Act of 1968, the effects of disinvestment due to redlining are still observable today.

Source: University of Richmond Digital Scholarship Lab



Proposed Fund Distribution across Zones

Neighborhood	Proposed Share	Total
Arleta - Pacoima	9.1%	**$774,769**
Mission Hills-Panorama City-North Hills	9.1%	**$774,769**
Boyle Heights	9.1%	**$774,769**
Westlake	9.1%	**$774,769**
Harbor Gateway + Wilmington / Harbor City	9.1%	**$774,769**
Skid Row	9.1%	**$774,769**
West Adams - Baldwin Hills - Leimert	10.3%	**$873,681**
South Los Angeles	17%	**$1,446,178**
Southeast Los Angeles	18.1%	**$1,541,030**
	Total	**$8,509,500**

Every zone receives $775k for the first 150,000 people and a prorated amount for number of people above that. Majority of funding will be for direct program grants, though a portion will be used for administrative costs.

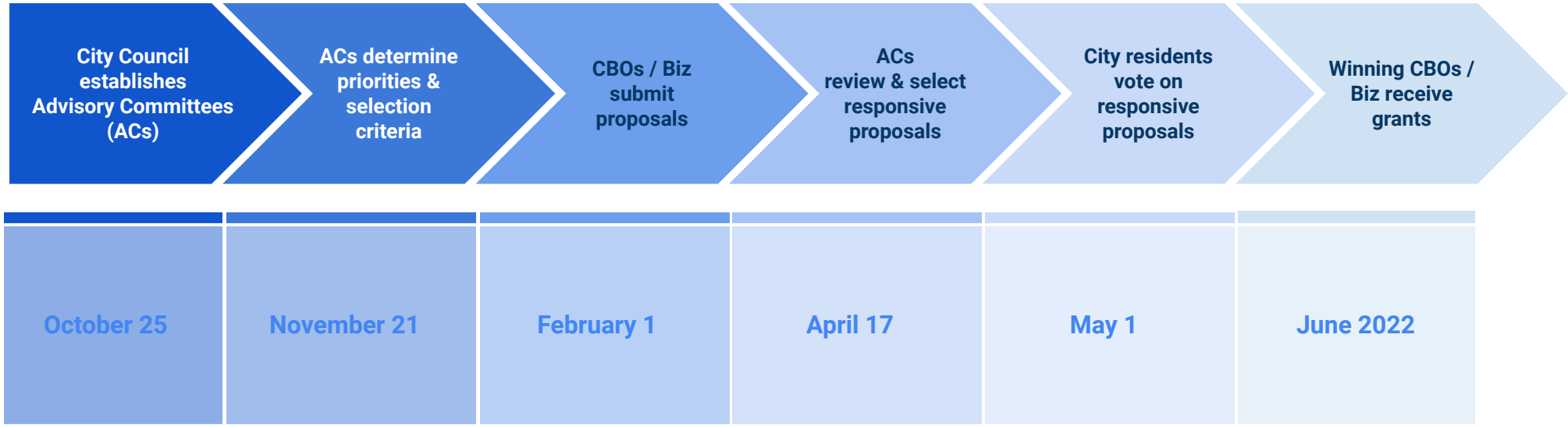
Advisory Committees

Nine (9) Advisory Committees, **one per Zone**

Comprised of **7-9 Zone** residents and **appointed by their respective CMs**

CD	Arleta - Pacoima	Boyle Heights	Mission Hills/ PC/ NH	South Los Angeles	Southeast Los Angeles	West Adams/ BH/ LP	Westlake	Wilmington / HC/ HG	Skid Row
1	0	0	0	1	0	0	5	0	0
2	0	0	0	0	0	0	0	0	0
5	0	0	0	0	0	0	0	0	0
6	2	0	4	0	0	0	0	0	0
7	5	0	2	0	0	0	0	0	0
8	0	0	0	6	1	2	0	0	0
9	0	0	0	2	6	0	0	0	0
10	0	0	0	0	0	5	0	0	0
11	0	0	0	0	0	0	0	0	0
12	0	0	1	0	0	0	0	0	0
13	0	0	0	0	0	0	2	0	0
14	0	7	0	0	0	0	0	0	7
15	0	0	0	0	2	0	0	7	0
TOTAL	7	7	7	9	9	7	7	7	7

Timeline


City Council establishes Advisory Committees (ACs)
ACs determine priorities & selection criteria
CBOs / Biz submit proposals
ACs review & select responsive proposals
City residents vote on responsive proposals
Winning CBOs / Biz receive grants
October 25
November 21
February 1
April 17
May 1
June 2022

Immediate Next Steps

LA Civil Rights:

- Brief all council offices
- Submit RFP and contract with PB consultant
- Submit RFP and contract with Fiscal Agent
- Determine metrics for evaluation

Council Actions:

- Approve transmittal