

0130-02118-0002

TRANSMITTAL

TO
The City Council

DATE
12/20/2024

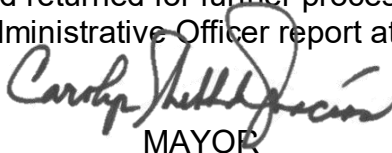
COUNCIL FILE NO.
22-0282

FROM
The Mayor

COUNCIL DISTRICT
--

**Fiscal Year 2021 Connect and Protect Law Enforcement
Behavioral Health Response Program Grant – Performance Period Extension and Budget
and Contract Modifications**

Approved and returned for further processing. See the
City Administrative Officer report attached.


MAYOR

(Carolyn Webb de Macias for)

MWS:LMS:04250060

OFFICE OF THE CITY ADMINISTRATIVE OFFICER

Date: December 17, 2024

CAO File No. 0130-02118-0002

Council File No. 22-0282

Council District: All

To: The Mayor

From: 
Matthew W. Szabo, City Administrative Officer

Reference: Transmittal from the Board of Police Commissioners dated October 15, 2024

Subject: **2021 CONNECT AND PROTECT LAW ENFORCEMENT BEHAVIORAL HEALTH
RESPONSE PROGRAM GRANT – PERFORMANCE PERIOD EXTENSION,
BUDGET AND CONTRACT MODIFICATIONS****RECOMMENDATIONS**

That the Council, subject to the approval of the Mayor:

1. Authorize the Chief of Police or Designee to accept the one-year, no-cost time extension for the 2021 Connect and Protect: Law Enforcement Behavioral Health Response Program (Connect and Protect) grant from the United States (US) Department of Justice (DOJ), Office of Justice Programs (OJP), extending the award period from October 1, 2021 – September 30, 2024 to October 1, 2021 – September 30, 2025;
2. Authorize the Chief of Police or designee to amend and execute Contract No. 141546 with Justice & Security Strategies, Inc. (JSS), subject to the approval of the City Attorney as to form;
3. Authorize the Los Angeles Police Department (LAPD) to transfer funds within the Connect and Protect grant, approved by the DOJ, OJP as follows:

Grant Award Category	Current Budget	Change	New Budget
Personnel	\$ 290,044.50	\$ (8,770.23)	\$ 281,274.27
Travel	50,723.00	(14,564.00)	36,159.00
Supplies	44,294.50	18,414.50	62,709.00
Sub Awards	150,000.00	-	150,000.00
Other	14,938.00	4,919.73	19,857.73
Total	\$ 550,000.00	\$ -	\$ 550,000.00

City Match Category	Current Budget	Change	New Budget
Personnel	\$ 101,685.68	\$ (279.33)	\$ 101,406.35
Fringe Benefits	102,534.17	279.33	102,813.50
Other	3,000.00	-	3,000.00
Total	\$ 207,219.85	\$ -	\$ 207,219.85

4. Authorize the Controller to transfer appropriations as follows:

Transfer from:

<u>Fund/Dept. No.</u>	<u>Account No.</u>	<u>Account Name</u>	<u>Amount</u>
339/70	70W573	Connect & Protect	\$60,217.08
100/70	001090	Civilian Overtime	\$6,037.42

Transfer to:

<u>Fund/Dept. No.</u>	<u>Account No.</u>	<u>Account Name</u>	<u>Amount</u>
100/70	001092	Sworn Overtime	\$66,254.50

5. Authorize the LAPD to prepare Controller instructions for any technical adjustments as necessary to implement Mayor and Council Intentions, subject to the approval of the Office of the City Administrative Officer (CAO), and authorize the Controller to implement the instructions.

SUMMARY

The LAPD is seeking a one-year no-cost extension and budget modification for the 2021 Connect and Protect: Law Enforcement Behavioral Health Response Program grant. Due to administrative delays, staffing shortages and unforeseen initial challenges, the program did not begin in earnest until significantly later in the grant performance period.

The Connect and Protect Program offers grants to help entities prepare, design, or enhance a law enforcement-cooperative response that targets qualified individuals convicted of crimes while promoting public safety and public health. The LAPD's Mental Evaluation Unit (MEU), is a nationally-recognized program that involves a law enforcement and mental health co-response to high-frequency calls of individuals with mental illnesses and substance abuse issues who frequently interact with police officers. The LAPD, in partnership with the Los Angeles County Department of Mental Health (County), work collaboratively to assess, treat and refer qualified individuals into support programs.

The Department applied for the 2021 Connect and Protect grant by the July 2021 application deadline and was awarded grant funding in the amount of \$550,000. The grant award initially had a three-year performance period that began on October 1, 2021 and subsequently expired on September 30, 2024. The Connect and Protect Program will require the LAPD to promote effective strategies to individuals with mental illnesses that: 1. Reduce the risk of harm and public safety; 2. Treat women accused of crimes with mental health; 3. Propose interventions to reduce recidivism; and, 4. Use assessment tools to target moderate or high risk recidivism in need of treatment.

Under the terms of the grant award, the LAPD shall use funds to increase efforts by public safety officials and mental health agencies to connect individuals with mental illnesses or co-occurring mental illness and substance abuse, with treatment and social service programs; improve public safety through specialized training for police officers and mental health agencies; increase cooperation between state and local governments to support individuals with mental illnesses; and in part, that funds are used for transition and reentry services to treat incarcerated populations. The LAPD will also be required to provide performance data that measures the results of the funded activities. The grant requires a City match of 20-percent of total project costs in Years 1 and 2 and 40-percent of total project costs in Year 3, with no additional costs during the extension. The grant match requirement will be met with through staff salaries and fringe benefits, in addition to a \$3,000 donation from the Los Angeles Police Foundation for program supplies.

Other grant budget modifications include the application of \$279.33 in related costs to sworn and civilian overtime; a reduction of \$8,770.23 in Personnel costs to reflect reduced overtime expenses due to staff reductions; a decrease of \$14,564 for Travel expenses due to program delays; an increase of \$18,414.50 in Supplies expenses to provide for the purchase of 10 computer tablets; and an increase of \$4,919.73 in Other expenses for staff registration fees for attendance at conferences and trainings.

The LAPD will allocate grant funding through salaries for one Sergeant II and one Detective II to support outreach, field and collaboration work of the MEU, travel and training expenses, workstations, general office supplies, and software licenses. The LAPD has entered into a contract with Justice and Security Strategies, Inc., a research partner that specializes in crime and public policy issues, with an emphasis on law enforcement. The contract is essential in order to comply with the provisions of the grant research and performance reporting metrics, including technical assistance on data collection and the development of a strategic plan, along with advanced analyses and the preparation of evaluation reports. The contract will be amended to reflect the grant performance period extension.

FISCAL IMPACT STATEMENT

Approval of the recommendations stated in this report will authorize the Los Angeles Police Department (LAPD) to extend and modify the 2021 Connect and Protect: Law Enforcement Behavioral Health Response (Connect and Protect) Program grant from a three-year term that began on October 1, 2021 through September 30, 2024, to a four-year term from October 1, 2021 through September 30, 2025. The grant match requirement will be met with through staff salaries and fringe benefits, in addition to a \$3,000 donation from the Los Angeles Police Foundation for program supplies. There is no additional impact to the General Fund.

FINANCIAL POLICIES STATEMENT

The recommendations stated in this report comply with the City's Financial Policies in that, to the extent possible, current grant programs will be funded by the available grant award funding.

MWS:LMS:04250060

Attachment

LOS ANGELES POLICE COMMISSION

**BOARD OF
POLICE COMMISSIONERS**

DR. ERROLL G. SOUTHERS
PRESIDENT

RASHA GERGES SHIELDS
VICE PRESIDENT

VACANT
MARIA LOU CALANCHE
FABIAN GARCIA

MARIA SILVA
COMMISSION EXECUTIVE ASSISTANT II



KAREN BASS
MAYOR

DJANGO SIBLEY
EXECUTIVE DIRECTOR

FLORENCE YU
ACTING INSPECTOR GENERAL

EXECUTIVE OFFICE
POLICE ADMINISTRATION BUILDING
100 WEST FIRST STREET, SUITE 134
LOS ANGELES, CA 90012-4112

(213) 236-1400 PHONE
(213) 236-1410 FAX
(213) 236-1440 TDD

October 24, 2024

BPC #24-259

The Honorable Karen Bass
Mayor, City of Los Angeles
City Hall, Room 303
Los Angeles, CA 90012

Dear Honorable Mayor:

RE: 2021 CONNECT AND PROTECT: LAW ENFORCEMENT BEHAVIORAL HEALTH
RESPONSE PROGRAM – EXTENSION, BUDGET MODIFICATION, AND CONTRACT
MODIFICATION, CITY COUNCIL FILE NO. 22-0282

At the regular meeting of the Board of Police Commissioners held Tuesday, October 15, 2024, the Board
APPROVED the Department's report relative to the above matter.

Respectfully,

BOARD OF POLICE COMMISSIONERS

A handwritten signature in blue ink that reads "Rebecca Munoz".

REBECCA MUNOZ
Commission Executive Assistant

Attachment

c: Chief of Police

INTRADEPARTMENTAL CORRESPONDENCE

BPC #24-251

RECEIVED

OCT 09 2024

POLICE COMMISSION

October 15, 2024

1.14

TO: The Honorable Board of Police Commissioners

Reviewed:

[Signature]

10/9/24

FROM: Chief of Police

Executive Director

Date

SUBJECT: 2021 CONNECT AND PROTECT: LAW ENFORCEMENT BEHAVIORAL HEALTH RESPONSE PROGRAM – EXTENSION, BUDGET MODIFICATION, AND CONTRACT MODIFICATION (COUNCIL FILE #22-0282)

RECOMMENDED ACTIONS

1. That the Board of Police Commissioners (Board) REVIEW and APPROVE this report.
2. That the Board TRANSMIT the attached grant modifications, pursuant to Administrative Code Section 14.8(a)(b), to the Mayor, Office of the City Administrative Officer (CAO), Office of the Chief Legislative Analyst and to the City Clerk for Committee and City Council consideration.
3. That the Board REQUEST the Mayor and City Council to:
 - A. AUTHORIZE the Chief of Police or his designee to ACCEPT the one-year no-cost time extension for the 2021 Connect and Protect: Law Enforcement Behavioral Health Response Program (Connect and Protect) grant from the United States (US) Department of Justice (DOJ), Office of Justice Programs (OJP), extending the award period from October 1, 2021 - September 30, 2024 to October 1, 2021 – September 30, 2025;
 - B. AUTHORIZE the Chief of Police, or his designee, to amend and execute Contract # 141546 with Justice & Security Strategies, Inc. (JSS), subject to the approval of the City Attorney as to form and legality;
 - C. AUTHORIZE the Los Angeles Police Department (LAPD) to transfer funds within the Connect and Protect grant, approved by the US DOJ, OJP as follows:

Federal Share:

Category	Current Budget		Change		New Budget
Personnel	\$	290,044.50	\$	(8,770.23)	\$ 281,274.27
Travel		50,723.00		(14,564.00)	36,159.00
Supplies		44,294.50		18,414.50	62,709.00
SubAwards		150,000.00		0	150,000.00
Other		14,938.00		4,919.73	19,857.73
Total	\$	550,000.00	\$	-	\$ 550,000.00

The Honorable Board of Police Commissioners

Page 2

1.14

Match:

Category	Current Budget	Change	New Budget
Personnel \$	101,685.68	\$ (279.33)	\$ 101,406.35
Fringe	102,534.17	279.33	102,813.50
Benefits			
Other	3,000.00	0	3,000.00
Total \$	207,219.85	\$ -	\$ 207,219.85

D. AUTHORIZE the LAPD to prepare Controller instructions for any technical adjustments as necessary to implement Mayor and Council intentions, subject to the approval of the CAO, and AUTHORIZE the Controller to implement the instructions; and

E. AUTHORIZE the Controller to transfer appropriations as follows:

TRANSFER FROM:

Fund/Dept. No.	Account No.	Account Name	Amount
339/70	70W573	Connect & Protect	\$60,217.08
100/70	001090	Civilian Overtime	\$6,037.42

TRANSFER TO:

Fund/Dept. No.	Account No.	Account Name	Amount
100/70	001092	Sworn Overtime	\$66,254.50

DISCUSSION

The LAPD was awarded the 2021 Connect and Protect grant to support law enforcement-behavioral health cross-system collaboration and to improve public safety responses and outcomes for individuals with mental illness (MI) or co-occurring mental illness and substance abuse (CMISA) who come into contact with the criminal justice system. Due to the lengthy City acceptance process, and OJP's Bureau of Justice Assistance requirements, LAPD was not able to start implementing the approved planning and implementation guide until August 2023. LAPD is seeking a one-year no-cost extension and budget modification to enable the team to continue to collect data and implement collaborative treatment programs. Amendment of sub-recipient JSS's contract will allow JSS to evaluate the effectiveness of the program.

If you have any questions, please contact Senior Management Analyst Barbra Montesquieu, Grants Section, Office of Constitutional Policing and Policy at (213) 486-0380.

Respectfully,



DOMINIC H. CHOI
Chief of Police

**BOARD OF
POLICE COMMISSIONERS**

Approved *October 15, 2024*
Secretary *Rebecca Munoz*

Attachments

DOROTHY RUSSO

From: do-not-reply@usdoj.gov
Sent: Friday, August 23, 2024 8:35 AM
To: DOROTHY RUSSO; Nikisha.Love@usdoj.gov; Grants; DOROTHY RUSSO
Subject: Grant Award Modification for an award from DOJ is Approved

ATTENTION: This email originated outside of LAPD. Do not click on links or open attachments unless you recognize the sender and know the content is safe.



JUSTgrants
JUSTICE GRANTS SYSTEM

The request for a grant award modification, GAM-593755, for award number 15PBJA-21-GG-04317-MENT under the solicitation *BJA FY 21 Connect and Protect: Law Enforcement Behavioral Health Responses* is approved. Please log into DOJ's JustGrants system at [JustGrants](https://www.justicegrants.usdoj.gov).

For more information go to www.justicegrants.usdoj.gov
JustGrants is operated under the U.S. Department of Justice

LOS ANGELES POLICE DEPARTMENT

DOMINIC H. CHOI
Chief of Police



Karen Bass
Mayor

P. O. Box 30158
Los Angeles, Calif. 90030
Telephone: (213) 486-8720
TDD: (877) 275-5273
Ref #: 1.14

July 26, 2024

NiKisha L. Love
State Policy Adviser – Mental Health Division 3
US Department of Justice
Office of Justice Program, Bureau of Justice Assistance
810 Seventh Street NW
Washington, DC 20531

NiKisha L. Love:

This is an official letter of request for a no-cost extension.

Date of Request: July 26, 2024

Grant Number: 15PBJA-21-GG-04317-MENT, FY 2021 Connect and Protect: Law Enforcement Behavioral Health Responses Grant Program

New Grant End Date: September 30, 2025.

Detailed justification for the extension:

Administrative Delays

A number of delays in the start-up process significantly affected the ability of the Department to complete the project by September 30, 2024.

1. After receiving the grant award in December 2021 it took nine (9) months to secure a resolution from the City of Los Angeles to accept the grant award, meaning that we could not begin the project until that time. This delay is significant as work could not begin and funds could not be expended.
2. The sub-recipient contractor, Justice & Security Strategies (JSS), did not receive their contract until October 2022. JSS is a key component of the project and played an important role in working with LAPD to develop the planning and implementation guide as required by BJA. This delay was also significant as the Department needed the expertise of JSS to complete the guide.
3. The planning and implementation guide was developed with additional assistance from the BJA Training and Technical Assistance provider, the Council for State Governments (CSG). The guide was submitted to CSG in March 2023 and approved by CSG and BJA in August 2023. The

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www.LAPDOnline.org
www.joinLAPD.com

lateness in submitting the plan and the delay in obtaining approval affected the ability to complete the project

Barriers to Completion of the Project

The project involves sworn personnel from LAPD's Case Assessment Management Program (CAMP) Unit and civilian personnel (clinicians) from the Los Angeles County Department of Mental Health (LACDMH). Their overall duties include handling high-risk mental illness cases in the city. For this project they are working with "High Frequency Utilizers" (HFUs) and attempting to get them into treatment. These individuals are the most difficult of the clients that CAMP works with. They have the highest number of calls for service among the clients served by CAMP, have the highest risk factors, and they may be dangerous. The idea for the project is to convince them to accept treatment and hospitalization so that they will not be harming themselves or members of the community. This is time-consuming and is different from the usual work of CAMP. Contacting these individuals takes time; convincing them to accept treatment is difficult; and finding hospitals and treatment centers for them requires collaboration with the facilities. These are significant barriers to completing the project, but are necessary to achieve the goals and outcomes that we want.

Personnel barriers. The LAPD has suffered significant losses in personnel since 2020. Resignations, retirements, and transfers to other agencies deeply affected the Department during the last four years. In June 2020 there were over 9,900 sworn officers on the force. Today there are 8,840 sworn officers, a decrease of nearly 11%. This loss in personnel has directly affected the CAMP Unit as it has lost two out of five detectives and has only recently replaced one of them. Two clinicians from LACDMH have also departed and no replacements have occurred. The work of the CAMP Unit not only includes this project, but involves the regular call-out of staff to assist patrol officers when they come in contact with high-risk individuals. The loss of personnel has significantly affected the ability of CAMP to fulfill the project requirements within the current grant period.

Overall, the delays and barriers that we have faced have significantly impacted the completion of the grant. We therefore request a no-cost extension of one year.

Components that will be completed

As mentioned above, the project works with HFUs. The results of it will shed light on the complex nature of providing these individuals with appropriate treatment. The project has the following stated goals:

1. Form a Planning Group to develop and implement a strategic plan
This goal has been accomplished
2. Collect and use appropriate data to identify, select, and proactively assist HFUs.
During the additional year, we will continue to make contact and assist HFUs. The evaluator, Justice & Security Strategies will write a report about this process.
3. Implement collaborative treatment programs that affect qualified individuals.

The CAMP Unit will work with hospitals and treatment facilities to place HFUs in appropriate places.

4. Evaluate the effectiveness of the program
JSS will provide a detailed report about the impact of the program using robust social science methods

This project is positioned to provide unique and critical knowledge about individuals who frequently interact with law enforcement and utilize medical resources. The insights gained from this project are expected to offer practical and useful information to LAPD and other law enforcement agencies nationwide, enabling them to better address the needs of this population.

The evaluation of this project will serve as a model for other law enforcement agencies, highlighting successful and unsuccessful efforts, the required manpower, and the involvement of HFU family members.


Budget Status:

As of the financial report ending March 2024, the \$550,000 grant award has an outstanding balance of \$465,339.71.

Timeline

The attached timeline shows the goals and anticipated dates of completion of each goal. Note that for Goal 1 the Planning and Implementation Guide was completed and approved in August 2023.

Respectfully,


Barbra Montosqueu
OIC, LAPD Grants Unit

DOROTHY RUSSO

From: do-not-reply@usdoj.gov
Sent: Tuesday, September 24, 2024 7:08 AM
To: DOROTHY RUSSO; Nikisha.Love@usdoj.gov; Grants; DOROTHY RUSSO
Subject: Grant Award Modification for an award from DOJ is Approved

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JUSTgrants
JUSTICE GRANTS SYSTEM

The request for a Budget Modification grant award modification, GAM-598093, for award number 15PBJA-21-GG-04317-MENT under the solicitation *BJA FY 21 Connect and Protect: Law Enforcement Behavioral Health Responses* is approved. Please log into DOJ's JustGrants system at [JustGrants](https://www.justicegrants.usdoj.gov).

For more information go to www.justicegrants.usdoj.gov
JustGrants is operated under the U.S. Department of Justice

LOS ANGELES POLICE DEPARTMENT

MICHEL R. MOORE
Chief of Police



KAREN BASS
Mayor

P.O. Box 30158
Los Angeles, CA 90030
Telephone: (213) 486-8590
TTY: (877) 275-5273
Ref #: 1.14

BJA FY21 Connect and Protect: Law Enforcement Behavioral Health Responses 15PBJA-21-GG-04317-MENT Grant Award Modification

The Los Angeles Police Department (LAPD) is submitting a budget modification request to increase allocation to Fringe Benefits, Supplies, and Other Costs.

	Approved Budget	Change	Revised Budget
Personnel	391,730	-9,044	382,686
Fringe	102,534	279	102,813
Travel	50,723	-14,564	36,159
Equipment	0	0	0
Supplies	44,295	18,416	62,710
Construction	0	0	0
Subawards	150,000	0	150,000
Contracts	0	0	0
Other Costs	17,938	4,914	22,852
TOTAL	757,220	0	757,220

The LAPD requests to allocate an additional \$279 to Fringe Benefits. This is based on the approved CAP 41 and will be applied as a match. This increase in Fringe Benefits is to fully cover the fringe benefit expenses incurred by the City of Los Angeles while employees work either regular working hours or overtime. This benefit is based on federally approved CAP 41.

The approved related costs that will be applied to overtime are the following:

Sworn Overtime - Medicare (1.38%), Workers Comp (7.64%), Unemployment (0.01%), and Share of Carrt Forward (0.41%) = 9.44%

Civilian Overtime - Medicare (1.33%), Workers Comp (3.76%), Unemployment (0.02%), and Share of Carry Forward (-.09%) = 5.02%

Supply will also be increased by \$18,416 to allow for purchase of 10 tablets to give project staff more mobility. Encounters with identified high-frequency utiliter's (HFU's) are random and can occur at anytime. The ability of staff to move and have all the resources available at their fingertips is essential and will only serve to increase chances of success.

While the overall Travel budget is being reduced, LAPD is also requesting to modify the Travel category to not only allow for staff to present project findings, but also to allow staff members whom work with high-frequency utilizers (HFU) of services with mental illnesses or substance abuse problems to attend conferences/trainings to enhance their skillsets and gain additional understanding when engaging with HFU's to increase the chances of convincing them to accept help.

In conjunction with the travel modification, an additional \$4,914 is being requested for other costs to allow for registration fees for staff to attend conferences/trainings to enhance their skillsets and gain additional understanding when engaging with HFU's to increase the chances of convincing them to accept help.

These funding adjustments will be from the following budget categories:

1. \$14,564 from Travel. The combination of the delayed start of the program, actual destination locations, and delayed start of the program is reducing the amount necessary for travel. This reduced budget will still allow for 8 trips, including 2 where staff may present.
2. \$9,044 from Personnel. Delays in program implementation and reduced staffing levels reduced the amount of time for personnel to utilize overtime for this project. With this consideration, the number of overtime hours allocated for this project was reduced.

The LAPD is requesting the following line items to be approved as a match:

1. Salary for staff time (4101,406). LAPD is requesting time spent by all personnel on this project be provided in kind and approved as a match. Time spent by project leads were previously approved as a match.
2. Fringe benefits for salary and overtime (\$102,813). Instead of charging the fringe benefits to the grant, the City will cover these to comply with match requirements. Approved CAP 41 for salaries and overtime was previously provided.
3. Donation in the amount of \$3,000 from the Los Angeles Police Foundation for supplies, clothing, blankets and other items to be used while engaging with individuals needing mental health services.